

63-5144

25 JUN 1963

Robert M. ... *ad*
MEMORANDUM FOR: Chairman, President's Foreign Intelligence
Advisory Board

SUBJECT : Current Intelligence Reporting

In response to your memorandum of April 30th requesting a report on the status of discussions between CIA and DIA on the subject of current intelligence bulletins, I am attaching an agreement reached between the two organizations. This agreement is self-explanatory and provides a satisfactory solution to the problems discussed with the Board.

(signed) Lyman B. Kirkpatrick

Lyman B. Kirkpatrick
Executive Director

Enclosure

LBK:drm;rkg

Distribution:

Original w/enc. - Addressee

1 - DCI

(1) - ER via DDCI

2 - ExecDir

DIA review(s) completed.

6 June 1963

MEMORANDUM FOR: Director of Central Intelligence
Deputy Secretary of Defense

SUBJECT : Current Intelligence Publications

1. In accordance with your instructions the undersigned have reviewed the current intelligence publications of the Central Intelligence Agency and the Defense Intelligence Agency. The purpose of the study and review was to examine the feasibility of a single current intelligence publication in Washington. We also examined the wisdom of jointly producing one current intelligence daily with military supplements to be produced by the Defense Intelligence Agency for circulation in the Department of Defense and to the various commands.
2. In conducting the study and review, both CIA and DIA independently analyzed the contents of the Central Intelligence Bulletin (CIB) and the Defense Intelligence Summary (DIS). These analyses were undertaken to determine how many items in common appeared in the two publications, how many of these items were exact duplications, how many in any respect treated the same information differently, or how many produced conflicting or contradictory reports.
3. In undertaking this study we also analyzed the desirability and practicality of producing a single publication with particular reference to the interest of the consumers. It is our view that the Central Intelligence Bulletin as presently produced is well suited to its role as the National Intelligence daily publication designed to serve the needs of the President and the other senior policy makers of the United States Government. It represents as much as practicable the coordinated views of the intelligence community, and every effort is being made to insure that minority or contrary views are appropriately reflected. The Central Intelligence Bulletin appears to us to be of a satisfactory length and format for the use of the policy makers for whom it is produced.
4. The Defense Intelligence Summary, on the other hand, is designed and produced as a departmental publication. While it will on occasion duplicate the coverage of a subject reported in the Central Intelligence Bulletin, the treatment may differ considerably as the DIS is designed primarily to satisfy the needs of the Defense Department, the Joint Chiefs and the unified and specified commands. Further, its coverage is more extensive and more detailed in order to satisfy the needs of all of the military services, whose daily intelligence bulletins have been superseded by the DIS.

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5. The matter of duplication of items between the CIB and the DIS was carefully examined by both agencies. In general the DIA will not cover an item outside the military/defense area if it is being treated in the CIB. The DIA believes that in general CIA's coverage of these items also supplies the needs of DOD, including the commands. DIA may wish to cover additional aspects of an item from the military/defense viewpoint; their analysis of the DIS indicated that 57% of the items were of a strictly military nature, and that an additional 38% were also of direct departmental interest.

6. A study of the problems involved in producing one current intelligence bulletin leads us to the conclusion that this would be impractical. The CIB is drafted by CIA's Office of Current Intelligence, coordinated by an interagency publications meeting, and then produced during the night with further coordination at the working level. CIA, however, will sometimes take the initiative in publishing urgent items on an uncoordinated (asterisk) basis. The DIS is produced by DIA on pretty much of a 24-hour basis as a result of the differing time requirements of the commands, e. g., CINCPAC, CINCEUR, etc. Some of the commands have already modified their own daily current intelligence publications programs as a result of the availability of the DIS on a timely basis. DIA is aware of the items being covered in the CIB, and keeps CIA advised on the subjects it is covering. Both publications are produced by competent organizations, editors, researchers, analysts, area experts, etc. -- the CIB by OCI backed by nearly the entire DD/I in CIA; the DIS by the Current Intelligence and Indications Center backed by an extensive system of world-wide indications centers and by the Production Center, DIA. Further, the DIS is produced on a truly unified basis representing all services. To try to combine these organizations and still achieve the same speed of production and depth of analysis presently available might well lose much of the present value of the two publications. Also, to turn responsibility for the production of a single daily to CIA exclusively without complete and integrated participation by the DIA would be impractical.

7. The matter of common recipients of the two dailies was also reviewed. DIA is quite willing to restrict its dissemination of the DIS to DOD inasmuch as it is a strictly departmental publication. In principle this is sound but in practice we do not believe that such a restriction could or should be rigidly enforced.

8. We have also examined the circulation of the two publications. It is apparent that both are broadly disseminated by electrical means to U. S. installations around the world and within the Intelligence Community.

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We believe that there is a need for distribution of centrally produced current intelligence to all levels in the Community and to overseas commands and embassies. The present system, however, has evolved without the benefit of coordinated planning or rationale. As a result, intelligence designed for high level consumers in Washington and derived from sensitive sources appears to be being made available -- counter to the President's wishes -- to lower level consumers in Washington and abroad who have no absolute need to know. We do not mean by this that any U. S. Government officer in Washington or in the field should be deprived of any information directly affecting his mission. We do mean that certain categories of information should be excluded from broad-side dissemination. This is perhaps a subject for further examination by USIB.

9. Conclusions and recommendations:

a. While coordination between CIA and DIA on the CIB and DIS is good, it can always be improved and we recommend that the heads of the respective current intelligence offices be directed to work toward this end.

b. We believe that as long as the CIB maintains its role as the national intelligence daily, and the DIS as the defense intelligence daily, there is a definite requirement for both publications.

c. To clarify the roles of the two publications, we believe the CIB should be renamed the National Intelligence Bulletin. Furthermore, better explanations of their purpose could be printed in the legends carried on the reverse side of their covers. A proposed rewording of the appropriate language in each legend is attached. We note, however, that the legend of the CIB was approved by the IAC (IAC-M-323, 7 January 1958); a change would therefore appear to require USIB action.

d. Pending examination by USIB of the problems raised in Paragraph 8, we recommend that CIA and DIA work out a coordinated plan for electrical dissemination of current intelligence to the field, with the aim both of reducing duplication and of ensuring that all senior U. S. representatives overseas are adequately served.

Respectfully submitted

/s/

Lyman B. Kirkpatrick
Executive Director, CIA

/s/

Solis Horwitz
O/Secretary of Defense

/s/

Ray S. Cline
Deputy Director/Intelligence, CIA

/s/

Joseph F. Carroll, Lt Gen, USAF
Director, DIA

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ANNEX

PROPOSED LEGENDS

1. The National Intelligence Bulletin is produced by the Director of Central Intelligence, in consultation with representatives of departments and agencies of the United States Intelligence Board, to meet the needs of the President, the National Security Council, and other senior government officials for current intelligence bearing on issues of national security. When time does not permit consultation with the department or agency of primary concern, the brief will be produced by CIA and marked with an asterisk. (Remaining language unchanged.)
2. The Defense Intelligence Summary is produced by the Director of the Defense Intelligence Agency to serve the needs of the Department of Defense for appropriate current intelligence. It is furnished to non-Defense Department agencies for information only. (Remaining language unchanged.)

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